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Uncovering the 2010 Haiti earthquake death toll

J. E. Daniell^{1,2}, B. Khazai², and F. Wenzel²

¹General Sir John Monash Scholar, The General Sir John Monash Foundation, Level 5, 30 Collins Street, Melbourne, Victoria, 3000, Australia

²Center for Disaster Management and Risk Reduction Technology (CEDIM) and Geophysical Institute, Karlsruhe Institute of Technology, Hertzstrasse 16, 76187, Karlsruhe, Germany

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Correspondence to: J. E. Daniell (j.e.daniell@gmail.com)

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NHESD

1, 1913–1942, 2013

Uncovering the 2010 Haiti earthquake death toll

J. E. Daniell et al.

Title Page

Abstract

Introduction

Conclusions

References

Tables

Figures



Back

Close

Full Screen / Esc

Printer-friendly Version

Interactive Discussion



Abstract

Casualties are estimated for the 12 January 2010 earthquake in Haiti using various reports calibrated by observed building damage states from satellite imagery and reconnaissance reports on the ground. By investigating various damage reports, casualty estimates and burial figures, for a one year period from 12 January 2010 until 12 January 2011, there is also strong evidence that the official government figures of 316 000 total dead and missing, reported to have been caused by the earthquake, are significantly overestimated. The authors have examined damage and casualties report to arrive at their estimation that the median death toll is less than half of this value ($\pm 137\,000$). The authors show through a study of historical earthquake death tolls, that overestimates of earthquake death tolls occur in many cases, and is not unique to Haiti. As death toll is one of the key elements for determining the amount of aid and reconstruction funds that will be mobilized, scientific means to estimate death tolls should be applied. Studies of international aid in recent natural disasters reveal that large distributions of aid which do not match the respective needs may cause oversupply of help, aggravate corruption and social disruption rather than reduce them, and lead to distrust within the donor community.

1 Introduction

A day after the great Haiti earthquake, the country's president, René Préval, speculated that 30 000–50 000 people (CNN, 2010) may have died based on Haitian Red Cross and World Health Organization (WHO) estimates – though officials conceded there was no real way to make an estimate amid the chaos in the poorest country in the Western Hemisphere. Nearly three months after the 12 January 2010 Haiti Earthquake, the latest government-released death toll estimates were between 222 500 and 300 000 (SNGRD, 2010a; USAID, 2010a; Al Jazeera, 2010). The shaking of the Moment Magnitude (M_w) 7.0 earthquake which occurred at a relatively shallow depth (13 km) was

NHESSD

1, 1913–1942, 2013

Uncovering the 2010 Haiti earthquake death toll

J. E. Daniell et al.

Title Page

Abstract

Introduction

Conclusions

References

Tables

Figures



Back

Close

Full Screen / Esc

Printer-friendly Version

Interactive Discussion



significant and caused widespread destruction of buildings in towns like Léogâne and Carrefour, as well as major destruction within the poorly-constructed and densely-packed Port-au-Prince metropolitan area only 30 km from the earthquake hypocenter (USGS, 2010a).

5 Several conditions further exacerbated the impact of the earthquake in terms of increased casualties. The non-seismic construction standards and little enforcement of building codes in most cases led to very poor earthquake performance. Unsafe construction practices were so pervasive that they even crossed socio-economic boundaries; poorly constructed cinder block buildings collapsed during the earthquake, as
10 did Port-au-Prince luxury hotels and the United Nations (UN) mission headquarters. Certainly some of the lives lost in the rubble could have been saved if effective urban search-and-rescue teams and emergency medical units were available in the impacted areas within the first few critical hours following the earthquake. In Haiti, disruptions in critical infrastructure (telecommunications, electrical networks, transport facilities and
15 hospitals) and absence of a coordinated response arrangement further undermined the search and rescue effort, and significantly impacted the number of people rescued from the rubble.

Studies of search and rescue efforts after earthquakes indicate that less than 50 % of people buried under collapsed buildings will still be alive two to six hours after entrapment (De Bruycker et al., 1983). Haiti, unlike China where a very strong military response was mobilized within minutes, simply did not have the resources to act quickly, and it took time for foreign aid to arrive. Furthermore, the dense urban environment in Port-au-Prince made it a difficult place for rescue teams to work in once they were
20 there. In China, machines and methods to remove debris, tents and support systems were in place quickly and many decentralized stations were mobilized allowing for relief staff to effectively undertake recovery and rescue.

Given a large-scale urban earthquake and conditions that exacerbated the initial impact of the catastrophic earthquake in Haiti, death toll estimates of up to 6 % of the country's total population (or just under 20 % of the population of Port-au-Prince)

NHESSD

1, 1913–1942, 2013

Uncovering the 2010 Haiti earthquake death toll

J. E. Daniell et al.

Title Page

Abstract

Introduction

Conclusions

References

Tables

Figures



Back

Close

Full Screen / Esc

Printer-friendly Version

Interactive Discussion



may not seem very surprising. Nevertheless, casualty rates that would be expected from the observed building damages (EC-JRC, 2010a; Eberhard et al., 2010; Rathje et al., 2010) and verified burial statistics (Melissen, 2010) do not correspond with government-released casualty and missing rates, even when accounting for all the aggravating conditions present in Haiti that could lead to increased death tolls.

2 Methodology

Given the large range of available data, the following methodology was followed in order to assess the best death toll estimate for the Haiti earthquake of 2010:

1. The damage data estimates of the original damage estimates from the time of the original death tolls were compared to the MTPTC ground survey tagging of buildings.
2. A realistic and justified range of damage data is then created.
3. The death toll ranges of the Haiti government and other source estimates over the time period were compared.
4. Various occupancy assumptions and building losses are compared to the death toll estimates.
5. These are then compared to create an estimate allowing for the range of uncertainty shown in the death toll releases.

By using historical data from every damaging earthquake recorded worldwide, the range of death tolls is then compared to historical estimates with a focus on the range of death toll estimates.

Uncovering the 2010 Haiti earthquake death toll

J. E. Daniell et al.

Title Page

Abstract

Introduction

Conclusions

References

Tables

Figures



Back

Close

Full Screen / Esc

Printer-friendly Version

Interactive Discussion



3 Post-earthquake damage in Haiti

It has been found through CATDAT, that where secondary effects of earthquakes do not occur, nearly 100 % of deaths are due to building collapse in earthquakes with over 1000 deaths. Thus, it is important to quantify the building damage to gain an insight into the Haiti death toll.

The worldwide CATDAT damaging earthquakes and secondary effects (tsunami, fire, landslides, liquefaction and fault rupture) database was developed to validate, remove discrepancies and expand greatly upon existing global earthquake databases; and to better understand the trends in vulnerability, exposure and possible future impacts of such historical earthquakes (Daniell, 2010a; Daniell et al., 2011). This is further explained in Sect. 5.

As expected, the damage reports that came out after the Haiti earthquake via remote sensing pointed to high-density urban areas such as Port-au-Prince for the greatest observed damage density (EC-JRC, 2010a). The Post Disaster Needs Assessment and Recovery Framework Report (PDNA) combined the findings of a validated building damage assessment, using work from a variety of NGOs, organizations, governments, consortia and companies on the ground. The government also released their own estimates during the death toll estimate stage.

The latest and most accurate survey is that of the ground survey of USAID/OFDA and Miyamoto International for the MTPTC by 554 Haitian Engineers who have tagged 400 000 buildings as to habitability (MTPTC, 2011). Of the building stock audited, 80 000 of these were tagged red (reconstruction necessary) and around 120 000 yellow tagged (indicating work required but safe), 200 000+ buildings have been green tagged.

Of the 20 % red tagged buildings, some had completely collapsed, but many remained stable enough for life safety. The 30 % of yellow tagged buildings will be able to be repaired for less than US\$2000. The data that is available currently is for 381 000 of these buildings.

Uncovering the 2010 Haiti earthquake death toll

J. E. Daniell et al.

Title Page

Abstract

Introduction

Conclusions

References

Tables

Figures



Back

Close

Full Screen / Esc

Printer-friendly Version

Interactive Discussion



Uncovering the 2010 Haiti earthquake death toll

J. E. Daniell et al.

Title Page

Abstract

Introduction

Conclusions

References

Tables

Figures



Back

Close

Full Screen / Esc

Printer-friendly Version

Interactive Discussion



The downtown and commercial buildings had about 25 % destruction rate and 45 % moderate-heavy damage; however, these buildings do not make up a significant percentage of total building floor area (approximately 12 % of Port-au-Prince, 1–3 % in other major centers like Carrefour, Delmas93 and less than 1 % in all other areas) in other earthquake-affected locations in Haiti. Shanty towns and the biggest slum in Port-au-Prince, Cité Soleil, were also reported to have experienced high damage levels (15 % destroyed and 20 % moderate-heavy damage). In spite of the extensive damage in these areas, casualties were less due to the use of less vulnerable building methods such as utilizing sheet metal as roofing and one-storey construction (EC-JRC, 2010a). Casualties due to damages in rural areas, such as Jacmel and other parts of Carrefour, Léogâne, Grand-Goâve, Gressier and the Sud-Est provinces were reported to be much less (EC-JRC, 2010a,b; Melissen 2010; SNGRD, 2010b; OCHA, 2010a).

Although it is impossible to convert building damage levels to tagging levels directly, assumptions have been made to undertake this. The red tagged buildings were distributed using all EMS-98, completely destroyed and severely damaged buildings. For the Haiti Government estimate through the last available SNGRD report, 105 369 buildings were reported to be destroyed, and 208 164 damaged. Of the destroyed, all were assumed to be red. For the damaged buildings however, they include all damage classes – thus, a value of 15 % damaged buildings were added into red buildings, 70 % of these damaged were assumed to be yellow, and 15 % assumed to be green. We assume 400 000 buildings as the building count.

Given that the final distribution values of the Miyamoto International damage are not available, as well as the exact values of the Government of Haiti data, we attempt to distribute the building losses of moderate-heavy damage and destroyed buildings over the various locations into red building classes. Given that red tagged buildings by definition are those unsafe, we assume that nearly all deaths occur in these red buildings. They are then adapted with respect to the UNOSAT damage reports.

The observed building damages (from several reports calculated via visual inspection, field studies and satellite imagery), building type distributions and the casualty

NHESSD

1, 1913–1942, 2013

Uncovering the 2010 Haiti earthquake death toll

J. E. Daniell et al.

Title Page

Abstract

Introduction

Conclusions

References

Tables

Figures

⏪

⏩

◀

▶

Back

Close

Full Screen / Esc

Printer-friendly Version

Interactive Discussion



estimates from both the government and aid organizations are presented for the earthquake affected area in Table 1 for the Port-au-Prince area but also all affected towns and cities. The difference in building damage percentages from the PDNA study (covering approximately 3.1 million of the 3.6 million affected population) from those of government are staggering: the government reports of up to 250 000 houses and 30 000 commercial buildings collapsed (Renois, 2010) seem very large considering a PDNA total damage estimate of less than 25 000 buildings destroyed including approx. 3000 commercial buildings (EC-JRC, 2010a). The GEO-CAN effort via remote sensing also shows a large difference from that of the government estimate for Port-au-Prince and other towns as shown in the values of Table 1 (ImageCat et al., 2010).

The building damages can also be compared to the building and demographic census of Haiti (IHSI, 2010a,b) and calibrated against photographic evidence from UNOSAT and other ground-based studies (EC-JRC, 2010a,b; Eberhard et al., 2010; Rathje et al., 2010). These UNOSAT values (ImageCAT et al., 2010) have been investigated by Spence and Saito (2010) using a validation of a small subset of data (approx. 1200 buildings), showing that using Pictometry, a value of up to 50 % more destroyed and heavily damaged buildings could result. In terms of ground observation, a small subset of buildings (124) were investigated for damage class and it was shown with extrapolation it could be expected that the UNOSAT values could be doubled to give a reasonable estimate of destroyed and heavily damaged buildings (Spence and Saito, 2010). The final UNOSAT values however show reasonable correlation with the red tagging of the full ground survey and show that only a 20 % increase in values is expected (Table 2).

It is shown that the Haitian government estimates through SNGRD were about a 70 % overestimate with respect to red tagged building damage.

4 Death toll estimates in Haiti

A lower bound estimate of 52 000–92 000 deaths was presented by Melissen in 2010 and the highest consistent bound estimate of 316 000 was presented by the Prime Minister of the Government of Haiti on 12 January 2011 at the 1 yr anniversary donor conference.

Considering the existing building stock and extent of damage, even when accounting for increased casualties due to factors such as initial injury severity, effective search and rescue, and fade-away time due to delays in extrication and transport to medical facilities, there are several other factors as to why the released higher death tolls may be unrealistic apart from the building damage overestimation by the Haitian government:

1. despite being ill-equipped to handle the rescue of victims, the use of community involvement in rescue cannot be ignored and studies have shown that over 90 % of lightly trapped victims still alive are rescued by people at the scene of collapse (Krimgold, 1989);
2. casualties and the degree of entombment by collapsed structures are correlated with building material and building height (Schweier et al., 2006), and the single-storey buildings and lighter buildings which make up most of the urban building stock in Haiti (IHSI, 2010a, b) should produce fewer casualties;
3. the earthquake luckily occurred at 4.53 p.m. when many people were outside and travelling from work or school to home and/or outside playing and talking. Thus, a good proportion of the population of Haiti in both urban and rural areas were likely able to survive through the earthquake, even if their houses in some cases were reduced to rubble.

On the contrary, it is noted that:

1. some proportion of deaths would occur in injured rescued people even given community involvement in the absence of medical aid, so this could slightly increase the death toll.

NHESSD

1, 1913–1942, 2013

Uncovering the 2010 Haiti earthquake death toll

J. E. Daniell et al.

Title Page

Abstract

Introduction

Conclusions

References

Tables

Figures



Back

Close

Full Screen / Esc

Printer-friendly Version

Interactive Discussion



Uncovering the 2010 Haiti earthquake death toll

J. E. Daniell et al.

Title Page

Abstract

Introduction

Conclusions

References

Tables

Figures

◀

▶

◀

▶

Back

Close

Full Screen / Esc

Printer-friendly Version

Interactive Discussion



2. In addition, the single-storey buildings sometimes do have concrete slab roofs contributing to increased deaths, and also there would be higher death tolls in multi-storey buildings.

For these reasons, it was decided to delve deeper into the possible anomalies between the death toll from external analyses and those of the government of Haiti (222 570 or 316 000). Government-released death toll estimates, as well as those given by news reports and aid organizations, were examined since the earthquake hit on 12 January 2010 (Fig. 1). These figures are mainly from Marie-Laurence Lassegue, Haiti's Culture and Communications Minister; René Préval, Haiti's President; and official government press communiqués via the SNGRD (The National Risk and Disaster Management Agency). In the initial days following the earthquake, government estimates of potential fatalities varied from at least 100 000 (Jean Max Bellerive, Haitian Prime Minister, CNN, 2010a) to 500 000 deaths (Youri Latortue, a leading Haitian Senator, CBS, 2010).

The initial government reports were downscaled after the release of a Haitian Red Cross and Pan-American Health Organization (PAHO) reports of potential death tolls of between 40 000 to 50 000 (CBS, 2010; PAHO, 2010). The first "official" government estimate from the SNGRD (based on estimates of buried bodies) came one week after the earthquake on 17 January 2010 and reported fatalities of 65 000–75 000 (with 250 000 injured and over 1 million homeless, USAID, 2010b; SNGRD, 2010c). By 21 January, however, the SNGRD death toll estimates increased to 111 481 (a rise of 36 000 from the previous day, SNGRD, 2010c,d) but stayed fairly constant with only slight changes until 5 February (SNGRD, 2010e). At this point, the death toll for the town of Tabarre was at 7000.

Interestingly, on 6 February the SNGRD report (SNGRD, 2010f) increased both the death toll and injury estimates by the same value (approximately 100 000) to 212 069 deaths and 300 572 injuries. This may not be unrelated to the reports of death tolls by other government officials, such as estimates of 150 000 fatalities by Haiti's Public Works Department (Centre Nationale des Equipments) on 23 January (SNGRD, 2010f; Cave, 2010), reports from President Préval on 27 January of 170 000 fatalities (AFP,

NHESSD

1, 1913–1942, 2013

Uncovering the 2010 Haiti earthquake death toll

J. E. Daniell et al.

Title Page

Abstract

Introduction

Conclusions

References

Tables

Figures



Back

Close

Full Screen / Esc

Printer-friendly Version

Interactive Discussion



2010) and a death toll announced by Prime Minister Jean-Max Bellerive of 200 000 people on 3 February (USAID, 2010c). The government death toll reports continued to rise sharply from 230 000 deaths on 10 February by Marie-Laurence Lassegue (Bajak et al., 2010) to 300 000 deaths on 21 February by René Préval (Al Jazeera, 2010). The SNGRD casualty estimates remained at approximately 223 000 deaths from 21 February 2010 (SNGRD, 2010g) to 5 April 2010, where the death toll for the town of Tabarre had reduced 70 times, to 100.

Whatever the official death toll, by this time, according to data from cemetery officials in the main cemetery of Port-au-Prince, only 18 000 bodies had been buried (Melissen, 2010), as compared to 89 000 buried bodies in the main cemetery quoted by Jean-Yves Jason, the Port-au-Prince mayor (Beauchemin, 2010). An independent investigation into the reported death tolls by Hans Jaap Melissen from Radio Netherlands Worldwide claimed that as of 23 February, an estimate of between 52 000 and 92 000 deaths was the most accurate estimate (Table 3). There is a striking difference of 131 500 casualties between the unexplained Haiti government (SNGRD) estimates of 223 469 and that of the figures by Radio Netherlands Worldwide. The Melissen (2010) range also accounted for cremated, mass graves, suicides, those never found and alternatively buried deaths.

Since then, at the 1 yr anniversary meeting of the Haiti Earthquake in which dignitaries like former US President Bill Clinton were at, the Prime Minister Jean-Max Bellerive announced a total of 316 000 deaths. This is a total of 93 000 more deaths since the 1 April 2010, thus accounting for 327 bodies found or measured every day since then, if the original Haitian government death toll is to be used.

During analysis of historic death tolls through the use of CATDAT (Daniell, 2003–2013), it can be seen that many initial death tolls can be multiplied by 3 to approximate the final death toll. This would make approximately 135 000 to 150 000, using the initial PAHO and UN estimates.

Above, the range of estimates can be seen in Fig. 1. If we correlate these estimates with building damage and other parameters, then a casualty range can be created.

A top-down and bottom-up approach can be used. It can be assumed that the errors in death counts are associated also with double-counting, and the fact officials were overwhelmed by the extent of the disaster.

Given the number of bodies needed to be found since 1 April, and the historic over-estimate of Renois quoting 280 000 buildings destroyed, it can be assumed that the value of 316 000 deaths is an aberration. Instead we correlate the value of 222 570 (+869 missing) deaths to the building damage associated with the Government of Haiti as a first estimate (136 593 buildings red-tagged).

In a more qualitative bottom-up approach, it is the opinion of the authors, using damage data, that the loss estimate via other death methods such as cremation was closer to 20 000. In addition, death tolls in Port-au-Prince area (Port-au-Prince, Delmas, Petionville) should be estimated to be around 70 000 rather than 35 000 using higher population density and destruction rates than in other locations (Melissen, 2010). If approximately 40 000 people were under the rubble instead of the 30 000 detailed by Melissen, distributed across the disaster area, a total value of up to 147 000 dead is found using the initial Melissen death tolls as a basis.

The final step in the process is then using the bottom up approach and top down approach in order to work out the overestimate. We assume that the rescue and relief components are in both of these estimates, as they are both from the end of February. The actual value of red-tagged houses in Haiti was 80 000. A conservative assumption would be that the values are a maximum of 18 % underestimated by using the original January values of UNOSAT.

Choosing building parameters as the difference between the two estimates, and using a sliding scale from the 136 593 red-tagged buildings assumed by the Haiti Government, where towns under 500 deaths are kept constant (apart from Grand-Goave), a value of 127 464 deaths results. We can assume two other boundaries using no damaged buildings in the red-tag, and 25 % of buildings in red-tag. This gives a boundary of 111 271 to 164 124 deaths.

NHESSD

1, 1913–1942, 2013

Uncovering the 2010 Haiti earthquake death toll

J. E. Daniell et al.

Title Page

Abstract

Introduction

Conclusions

References

Tables

Figures

⏪

⏩

◀

▶

Back

Close

Full Screen / Esc

Printer-friendly Version

Interactive Discussion



In addition we can add 30 000 deaths, due to the possible value of found bodies since 28 February 2010 as a found body count since and also for an increased number of people dying due to their injuries since then. This gives a boundary of 126 209 to 186 157 deaths.

A logic tree approach will now be used to calculate the reasonable range of death tolls in Haiti as shown in Table 4. We also include a normalized version of Renois using the 316 000 deaths stated but normalizing against comments of 225 000–280 000 destroyed buildings. This gives a range of 90 286 to 112 356 deaths.

The weighting of the Haiti government statement of 316 000 deaths, was so low due to the historic error in their destroyed buildings statement and the fact that 327 bodies would have to have been pulled from the debris everyday since 1 April 2010, even when quoted at 220 000–230 000 in late October. For Port-au-Prince this would add up to around 211 000 deaths in this commune alone, and considering the 170 423 injured in this commune also, would add up to 42 % of the pre-earthquake population, dead or injured.

The Haiti government statement adjusting for their error in destroyed buildings was also given a low weighting due to the fact that the death toll and destroyed building count were so high compared with the actual values by Miyamoto International, that no degree of confidence could be given to such estimates.

Concurrently, the general rule of thumb is simply a trends analysis based on many different earthquakes, and given the difference in historic estimate ranges, this is also given a low weighting.

It was decided that both the Melissen death toll and the Haiti death toll are equally plausible when not looking at building counts and thus, these were both given equal weighting.

The bottom up approach uses Melissen as a basis, increasing the death toll for parameters where the authors believe this was underestimated, having now a year more data than Melissen who conducted his death toll as of 22 February 2010.

NHESSD

1, 1913–1942, 2013

Uncovering the 2010 Haiti earthquake death toll

J. E. Daniell et al.

Title Page

Abstract

Introduction

Conclusions

References

Tables

Figures



Back

Close

Full Screen / Esc

Printer-friendly Version

Interactive Discussion



However, the top down approach is by far the best, as it uses the Haiti government detailed death toll for each commune and also the Miyamoto International actual building count as a basis, simply adjusting for the error in building count in the SNGRD reports.

5 The highest ranking was given to the actual death count of the SNGRD, and as no increase has been given apart from the statements this is assumed the best starting point. Thus the top-down approach was given a large percentage of the weighting. The weighting is applied via expert opinion however, with additional expert input the results would be slightly different.

10 Thus, the Haiti death toll is more likely to be 136 933, with a range of 121 843 to 167 082 dead (Table 4).

5 The historical difficulties with death toll counts

Over 22 000 sources of information have been utilised since 2003 to present data from over 12 400 damaging earthquakes historically, with over 7200 earthquakes since 15 1900 examined and validated before insertion into the CATDAT Damaging Earthquakes database (Daniell et al., 2011). Since 1900, there have been over 2000 fatal earthquakes worldwide and over 3000 casualty-bearing earthquakes. Each validated earthquake includes seismological information, secondary effects (social, economic and type), building damage (levels, important infrastructure etc.), ranges of social losses 20 to account for varying sources (deaths, injuries, homeless and affected) and ranges of economic losses (direct, indirect, aid contribution and insurance details). Much other economic and population analysis is also included in the database, as well as socio-economic vulnerability trends and normalisation analysis with automatic updating via earthquake-report.com (Daniell et al., 2012).

25 Through history using CATDAT, there have been many other discrepancies of earthquake death counts which occurred in the early period following a disaster, either underestimates due to governments trying to limit panic and reduce blame (Turkmenistan

Uncovering the 2010 Haiti earthquake death toll

J. E. Daniell et al.

Title Page

Abstract

Introduction

Conclusions

References

Tables

Figures



Back

Close

Full Screen / Esc

Printer-friendly Version

Interactive Discussion



1948, Romania 1977) or overestimates (China 1927, Tajikistan 1949, Chile 1960 and Tangshan 1976) due to sheer enormity of the unexpected impact of earthquakes on the government and government agencies themselves, or a simple inability to calculate the death count, or a need to evoke aid (Daniell, 2010b; Ramirez et al., 2005).

5 A selection of these is shown in Table 5 below. Early casualty estimates after natural disasters are typically not very reliable as they are based on guesswork of casualties in affected neighborhoods, and the widespread infrastructure damage makes it difficult to count bodies (Alexander, 1996, 1993, 1985). Nevertheless, the death tolls along with the number of injured and homeless people establish the scale of the disaster and are critical in establishing the basis of the immediate and reconstruction aid appeal
10 (Cavallo et al., 2010).

In Fig. 2 below, 147 earthquakes with an accepted death toll of 1000 persons or more according to the median CATDAT accepted death toll are presented on the x-axis. This value represents the most likely death toll when looking at all literature values with each of these earthquakes. Shown on the y-axis is the upper bound (diamond) and lower bound (square) literature value (with removal of obvious errors) from various global sources. Where there is not much variability, the upper and lower bound value should lie on the middle black line. Where there is a deemed overestimated death toll in literature sources the earthquake appears as a diamond above the accepted median line. Where there is a deemed underestimated death toll in literature sources the earthquake appears as a square below the accepted median line (Daniell et al., 2011). Earthquakes can have a wide range of death toll estimates so in some cases, such as the Shemakha 1902 earthquake, both the upper and lower estimate can be deemed as over- and underestimates on a true death toll. A death toll as low as 86 (NGDC, 2010) and as high as 20 000 (London Times, 1902), with a CATDAT accepted median death toll of 2000 results. The Xining earthquake of 1927 is another such earthquake
20 with a range of between 40 900 (Gu et al., 1989) and 200 000 (EM-DAT).
25

Estimates by the UN's Office for Coordinating Humanitarian Affairs (OCHA), the organization that is responsible for a consolidated appeal that pulls together the needs

NHESSD

1, 1913–1942, 2013

Uncovering the 2010 Haiti earthquake death toll

J. E. Daniell et al.

Title Page

Abstract

Introduction

Conclusions

References

Tables

Figures



Back

Close

Full Screen / Esc

Printer-friendly Version

Interactive Discussion



NHESSD

1, 1913–1942, 2013

Uncovering the 2010 Haiti earthquake death toll

J. E. Daniell et al.

Title Page

Abstract

Introduction

Conclusions

References

Tables

Figures

◀

▶

◀

▶

Back

Close

Full Screen / Esc

Printer-friendly Version

Interactive Discussion



identified by all agencies, are often higher than the local government's as the UN tries to account for regions that have not yet been assessed on the ground by using satellite footage of the wreckage and prior demographic information (Lapados, 2010). Even without such projections, UN numbers are often higher because they err on the side of overestimation to ensure an adequate relief response. This also usually includes a certain amount of aid to reduce disease outbreak. In the case of Haiti, contaminating drinking water sources contributed to the outbreak with an estimated 1000+ deaths.

As yet, UN/OCHA has used the unexplained estimates of the SNGRD and other government representatives from 16 January onwards. More concerning is perhaps the precise use of unverified casualty estimates in determining the reconstruction aid. The IADB calculated a bottom line of US\$ 7200 million (2009 dollars) for a death toll of 200 000 and US\$ 8100 million for a death toll of 250 000 in direct economic damages after the Haiti earthquake (Cavallo et al., 2010). The IADB calculations based on death toll estimates are useful for putting the importance of casualty estimates into perspective as a parameter for ultimately determining the basis of the reconstruction funds. The exaggerated mortality figures were also picked up by media outlets, most of which do not have the resources to verify the casualty estimates independently. Studies of mass-media content analysis (Adames, 1986) have found that the three most important factors (accounting for over 60 % of the variation out of 16 factors) that explain US media attention devoted to a natural disaster were: (1) cultural proximity and social interest (i.e. number of US tourists); (2) estimated disaster deaths (modified by a logarithmic scale); and (3) geographical proximity (i.e. distance from New York City). When these factors come together, as in the case of Haiti, they can lead to a so-called “telegenic” effect which has the potential to lead to an outpouring of immediate altruistic giving in the aftermath of an event.

Certainly, even a fraction of the reported casualties constitutes a large human tragedy and undeniably a country like Haiti is in “need of all the help it can get”. Yet, it can be argued that more aid is not always “too much of a good thing”, and in cases where flow of aid does not match needs and capacities, it may amplify existing problems

Uncovering the 2010 Haiti earthquake death toll

J. E. Daniell et al.

Title Page

Abstract

Introduction

Conclusions

References

Tables

Figures

◀

▶

◀

▶

Back

Close

Full Screen / Esc

Printer-friendly Version

Interactive Discussion



of the most vulnerable populations. For example, the 2004 Indian Ocean Tsunami \$14 000 million aid which surpassed the total estimated cost of damages by about 30 % was found to “exceed the absorption capacity of an overstretched humanitarian industry” (Ville de Goyet et al., 2010). In this case, outpouring of disaster donations has been found to have such adverse impacts as promotion of funding decisions based on media and political pressure rather than actual needs or capacity, competition among aid agencies and disincentives for them to pool resources and information, proliferation of inexperienced NGOs and actors working outside their area of expertise, and weakening of humanitarian impartiality.

In the initial period following a disaster, the abundance of supplies cluttering infrastructure vital to delivering aid, further aggravate the incapacity to absorb aid. Many of these supplies have not been requested and are not useful or of first priority to cover the needs of an emergency. In addition, they compromise the efficient reception, storage, classification, control and distribution of these supplies, consuming relief workers’ scarce time and resources. There have already been reports of unneeded and unsolicited donations creating bottlenecks at Haiti’s strained airport (Freschi, 2010). These differences between the physical and community vulnerability of a disaster may aggravate the physical many times over (Daniell et al, 2010a).

Finally, soaring funding levels and pressure to spend, combined with reduced financial controls and quick turn-over in staff, provide fertile ground for corruption in emergency procurement which ultimately diverts aid from those who need it most (Cremer, 1998). The risk of corruption is probably higher in critical emergency situations if the general level of corruption in the given country is considered a significant problem (Schultz and Søreide, 2008). Transparency International, which ranks countries according to their perceived level of corruption, has ranked Haiti consistently as one of the 10 most corrupt nations in the world (Transparency International, 2009). The poor local and national governance and debt policies of Haiti, as well as the inability of the aid sector to efficiently absorb the outpouring of aid, can lead to increased vulnerability if the donor aid amount and structure are not matched to present the actual conditions

and real needs of the affected population. Although it is known that corruption is difficult to control, it is able to be discouraged and by enhancing the response and plan for aiding a country, enhancing development and creating better living standards, corruption can be reduced.

6 Conclusions

Haiti had a 2009 GDP (Nominal) of \$6390 million and a GDP (Nominal PPP) of approximately \$11500 million, with a population below the poverty line of 80% and still \$1000 million in foreign debt even after a \$1200 million reduction through the International Monetary Fund (IMF, 2009). It is one of the 25 poorest countries in the world (IMF, 2010; World Bank, 2010). With a total economic loss (direct and indirect) approaching 70% of GDP (PPP) (Daniell et al. 2010b) or even more (121% of Nominal GDP according to the estimate of \$7754 million of damage, CEPAL, 2010), the 12 January 2010 earthquake will have a significant impact on Haiti for the years to come. There is no question that Haiti requires aid, and no one wants to delay life-saving interventions to conduct a study, but making decisions based on political or media pressure rather than comprehensive survey of the needs leads to waste (Freschi, 2010). Casualty data following the 12 January 2010 earthquake in Haiti from many different sources were used and calibrated by observed building damage states from satellite imagery and reconnaissance reports to arrive at the most realistic estimate of death tolls. A methodology based on a logic tree approach for estimating death toll for the Haiti earthquake has been proposed. While death toll is not the only parameter determining the scale of a disaster, it is often used as a key factor for determining the amount of aid and reconstruction funds that will be mobilized in the initial period of a disaster. There will never be a perfect casualty estimate, but a reasonable estimate, not based on sensationalist claims and incomplete information, is required at least by those agencies such as OCHA tasked with overall coordination of aid. The death toll of the Haiti earthquake will never be known, but the value of between 122000 and 167000 seems the

Uncovering the 2010 Haiti earthquake death toll

J. E. Daniell et al.

Title Page

Abstract

Introduction

Conclusions

References

Tables

Figures



Back

Close

Full Screen / Esc

Printer-friendly Version

Interactive Discussion



Uncovering the 2010 Haiti earthquake death toll

J. E. Daniell et al.

Title Page

Abstract

Introduction

Conclusions

References

Tables

Figures

⏪

⏩

◀

▶

Back

Close

Full Screen / Esc

Printer-friendly Version

Interactive Discussion



most reasonable estimate, with a preferred value lying somewhere around 137 000 deaths. This will ultimately serve in better mitigating the impact of natural disasters on the poor by ensuring that international aid commitments are better matched with solutions to the limited aid-absorptive capacity in disaster-affected countries. Also, in the light of increasing allegations of financial impropriety and mismanagement, greater transparency and accountability on the part of governments in reporting needs and allocation of funds they have received are now a necessity.

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NHESSD

1, 1913–1942, 2013

Uncovering the 2010 Haiti earthquake death toll

J. E. Daniell et al.

Title Page

Abstract

Introduction

Conclusions

References

Tables

Figures

◀

▶

◀

▶

Back

Close

Full Screen / Esc

Printer-friendly Version

Interactive Discussion



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**Uncovering the 2010
Haiti earthquake
death toll**

J. E. Daniell et al.

Title Page

Abstract

Introduction

Conclusions

References

Tables

Figures

◀

▶

◀

▶

Back

Close

Full Screen / Esc

Printer-friendly Version

Interactive Discussion



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NHESSD

1, 1913–1942, 2013

Uncovering the 2010 Haiti earthquake death toll

J. E. Daniell et al.

Title Page

Abstract

Introduction

Conclusions

References

Tables

Figures

◀

▶

◀

▶

Back

Close

Full Screen / Esc

Printer-friendly Version

Interactive Discussion



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NHESSD

1, 1913–1942, 2013

Uncovering the 2010 Haiti earthquake death toll

J. E. Daniell et al.

Title Page

Abstract

Introduction

Conclusions

References

Tables

Figures

◀

▶

◀

▶

Back

Close

Full Screen / Esc

Printer-friendly Version

Interactive Discussion



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NHESSD

1, 1913–1942, 2013

Uncovering the 2010 Haiti earthquake death toll

J. E. Daniell et al.

Title Page

Abstract

Introduction

Conclusions

References

Tables

Figures

◀

▶

◀

▶

Back

Close

Full Screen / Esc

Printer-friendly Version

Interactive Discussion



NHESSD

1, 1913–1942, 2013

**Uncovering the 2010
Haiti earthquake
death toll**

J. E. Daniell et al.

Table 1. Building tagging (red, yellow, green) using various methods for the 2010 Haiti Earthquake (SNGRD, 2010a; MTPTC, 2011).

	UNOSAT (Main 11 cities)	Govt. Haiti (Renois)	Govt. Haiti (SNGRD)	MTMPC/Miyamoto – USAID Proper
Approx. Red	59 073 (20 %)	280 000 (70 %)	136 593 (34 %)	77 548 (20 %)
Approx. Yellow	51 946 (17 %)	Not given	145 715 (37 %)	98 310 (26 %)
Approx. Green	188 238 (63 %)	Not given	117 692 (29 %)	205 382 (54 %)
Total	299 257 (100 %)	400 000 (100 %)	400 000 (100 %)	381 240 (100 %)

Title Page

Abstract

Introduction

Conclusions

References

Tables

Figures

⏪

⏩

◀

▶

Back

Close

Full Screen / Esc

Printer-friendly Version

Interactive Discussion



NHESSD

1, 1913–1942, 2013

Uncovering the 2010 Haiti earthquake death toll

J. E. Daniell et al.

Title Page

Abstract

Introduction

Conclusions

References

Tables

Figures

◀

▶

◀

▶

Back

Close

Full Screen / Esc

Printer-friendly Version

Interactive Discussion



Table 2. Damage reports adapted over the main cities via red-tagged buildings in the 2010 Haiti earthquake (EC-JRC, 2010a; OCHA, 2010a; MTPTC, 2011).

Area	Composition	Damage Reports (UNOSAT/UNITAR/JRC-EC PDNA/GEO-CAN)	Damage Reports from Haiti Government, SNGRD etc.	Final assessment of MTMPC-USAID – assumed
Carrefour	Mod. density urban	8673 (16%)	978?	11 669 (19%)
Cite Soleil	High density urban	1561 (16%)	3292 (34%)	2169 (18%)
Croix-des-Bouquets	Mod. density urban	Included in other towns	3438	7772 (15%)
Delmas 93	High density urban	7826 (17%)	16 506 (36%)	10 123 (17%)
Grand-Goave	Mostly rural	689 (19%)	4950	816 (23%)
Gressier	Low density urban	854 (16%)	5139	2655 (39%)
Jacmel	Mostly rural	1999 (15%)	4036	814 (21%)
Léogâne	Urban-rural mixed	8205 (21%)	17 305 (44%)	8249 (51%)
Pétionville	Low density urban	2933 (18%)	6186 (39%)	5606 (11%)
Petit-Goave	Urban-rural mixed	277 (21%) – urban	12 638 – total	Unk.
Port-au-Prince	High density urban	25 159 (24%)	53 063 (50%)	25 202 (29%)
Tabarre	Urban-rural mixed	897 (15%) – urban	453	2320 (11%)
Other towns in Ouest and other provinces	Mainly rural and low dens. urban	Unknown but assume 10% of 100 000	24 000	Assumed 10 000 in other areas out of the 100 000
Total		69 073 (17.3%)	136 593 (34.1%)	77 548 (20%) w/o other towns

Uncovering the 2010 Haiti earthquake death toll

J. E. Daniell et al.

Title Page

Abstract

Introduction

Conclusions

References

Tables

Figures

◀

▶

◀

▶

Back

Close

Full Screen / Esc

Printer-friendly Version

Interactive Discussion



Table 3. Death tolls for the 2010 Haiti earthquake as spatially disaggregated from various sources (SNGRD, 2010a; Melissen, 2010; Govt. Haiti, 2011).

Area	Population (mid-2009)	Melissen (2010) Death Count including all death forms (i.e. buried, entombed, cremated etc.)	Haiti Government Death Count including all death forms (28 Feb 2010)	Pre-regression Melissen (2010) using distributed values of other death counts and those under rubble etc.
Carrefour	465 019	4000 in Carrefour cemetery	12 300	6993
Cite Soleil	241 055	Included in Port-au-Prince	249	249
Croix-des-Bouquets	227 012	Included in 10 000	614	614
Delmas93	359 451	Approx. 7000 in Titanyen and other cemeteries.	38 636	12 238
Grand-Goave	124 135	18	259	259
Gressier	33 152	292	860	860
Jacmel	170 289	400	389	389
Léogâne	181 709	3364 with a possibility of up to 5000	3364	3364
Pétionville	342 694	Approx. 3000 in Titanyen and other cemeteries	16 302	5244
Petit-Goave	157 296	1077	1318	1077
Port-au-Prince	897 859	Main Cemetery: 18 000, Others including Titanyen: 17 000	148 772	61 191
Tabarre	118 477	Included in 10 000	100 (down from 7000)	100
Other towns in Ouest and other provinces		Unknown	633	633
Distributed across all		30 000 underneath rubble and other death methods, 10 000 in other towns and other forms of death		
Total		52 000–92 000	223 439 (inc. missing)	92 000

NHESSD

1, 1913–1942, 2013

**Uncovering the 2010
Haiti earthquake
death toll**

J. E. Daniell et al.

Table 4. Logic tree weighting for the final Haiti 2010 death toll estimate between the various discussed methods.

Death Toll Method	Lower	Median	Upper	Weighting (%)
Melissen (2010)	52 000	82 000	92 000	5
Haiti Govt. (SNGRD) (until 11 Jan 2011)	222 570	223 469	230 000	5
Haiti Govt. Statement (12 Jan 2011)	316 000	316 000	316 000	0.5
Bottom-up Approach	138 000	147 000	162 000	15
General rule of thumb	135 000	142 500	150 000	2
Top-down Approach on Haiti Govt.	111 271	127 464	164 124	50
Top-down Approach on Haiti Govt. +30 000 bodies	126 209	144 575	186 157	20
Haiti Govt. Statement adjusted for building error	90 286	101 321	112 356	2.5
Haiti Death Toll	121 842	136 933	167 082	100

Title Page

Abstract

Introduction

Conclusions

References

Tables

Figures

◀

▶

◀

▶

Back

Close

Full Screen / Esc

Printer-friendly Version

Interactive Discussion



Uncovering the 2010 Haiti earthquake death toll

J. E. Daniell et al.

Table 5. Some historical overestimates of earthquake loss after 1900 via CATDAT v5.18.

Earthquake, Country, Year	Upper or initial estimate of deaths (combined)	CATDAT Preferred death toll range	Reason for difference
Messina, Italy, 1908	150 000–300 000 (Morris, 1909)	85 926 (80 000–90 000) (MRNATHAN, 2009, Daniell, 2010a)	News reports, scale of disaster.
Xining, China, 1927	200 000 (Bath 1973, EM-DAT)	40 912 (40 900–45 000) (Gu et al., 1989)	Historical confusion with 1920 Haiyuan earthquake
Khait, Tajikistan, 1949	28 000 (Yablokov, 2001)	12 000 (7200–18 000) (Evans et al., 2009)	Difficult to ascertain due to landslide and remoteness
Temuco-Valdivia, Chile, 1960	6000–10 000 (press reports) or 7231 (EM-DAT)	1655–2231 (USGS, 2010b)	Initial scale of disaster, media reporting, errors in current databases
Tangshan, China, 1976	655 237 (initial govt reports – South China Post, 1977)	242 419 (240 000–255 000) (Yong et al., 1989)	Initial scale of disaster
Izmit, Turkey 1999	40 000 Bodybags ordered (Govt.), 45 000 (Marza, 2004)	17 434 (17 127–20 000) (Erdik, 2000)	Initial scale of disaster
Bam, Iran, 2003	41 000–50 000 (ACT International, 2004, Zahrai et al., 2004)	26 796 (25 000–30 000) (UNDAC, 2004)	Initial scale of disaster, miscalculation

Title Page

Abstract

Introduction

Conclusions

References

Tables

Figures

◀

▶

◀

▶

Back

Close

Full Screen / Esc

Printer-friendly Version

Interactive Discussion



Uncovering the 2010 Haiti earthquake death toll

J. E. Daniell et al.

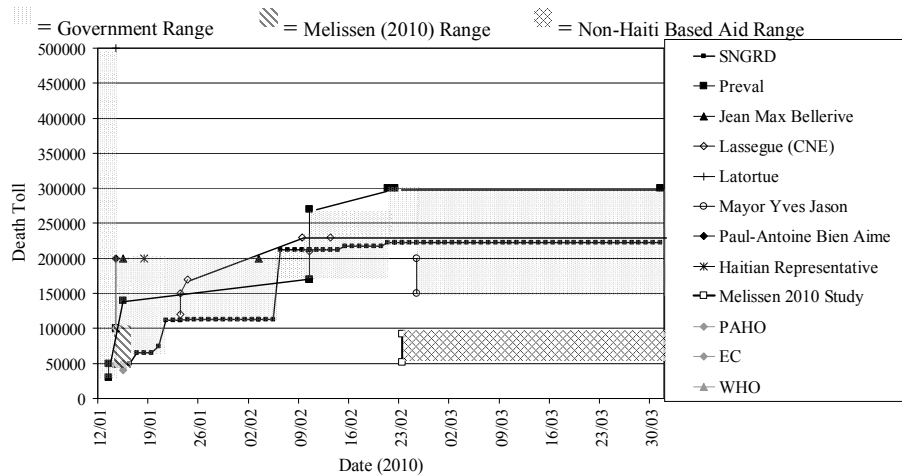


Fig. 1. Haiti death toll estimates from various sources showing the temporal evolution (12 January 2010–1 April 2010).

Title Page

Abstract Introduction

Conclusions References

Tables Figures

◀ ▶

◀ ▶

Back Close

Full Screen / Esc

Printer-friendly Version

Interactive Discussion



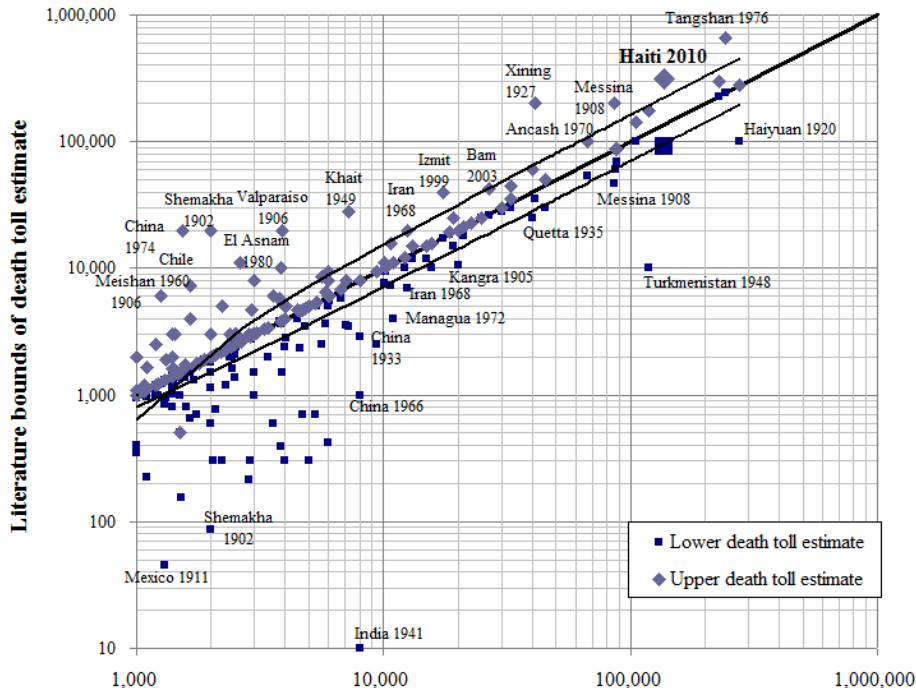


Fig. 2. Overestimates (as shown as diamonds) and underestimates (as shown as blue squares) of historical earthquakes compared with the CATDAT best estimate of death toll (linear line) with a death toll over 1000 since 1900 showing Haiti in bold (after Daniell, 2011 using Daniell, 2003–2013).

Uncovering the 2010 Haiti earthquake death toll

J. E. Daniell et al.

Title Page

Abstract

Introduction

Conclusions

References

Tables

Figures

◀

▶

◀

▶

Back

Close

Full Screen / Esc

Printer-friendly Version

Interactive Discussion

