

Vielfältige Beteiligungsverhältnisse

Eine konzeptionelle Analyse der "Stakeholder" in großen Infrastrukturprojekten

Janine Gondolf, Stefanie Enderle & Sophie Kuppler (ITAS/KIT)

11. Konferenz des Netzwerks Technikfolgenabschätzung (NTA) "Politikberatungskompetenzen heute", Session I.1.: "Die "anderen" Expert:innen" Berlin, 18.-20 November 2024





Contested Engagement



Which stakeholder concept is helpful in determining with whom to engage?

- Three initial case studies and two preliminary observations drawn from literature
- The stakeholder challenge: How to maneuver with whom to engage?
- The diversity of methods and implications: conceptualizing "the stakeholders" for implementing engagement into research projects
- conclusions and open questions for further inquiry



Contested Engagement – 3 Case Studies





Nutzung der GEothermie für eine klimaneutrale Wärmeversorgung am KIT Campus Nord – Inter- und transdisziplinäres Co-Design eines UmsetzungsKOnzepts (GECKO)

- •3 Akademische Partner
- •Bürger in die Forschung einbeziehen für Transparenz

Neue EnergieNetzsStruktURen für die Energiewende (ENSURE)

- •23 Partner aus Wissenschaft, Industrie und Zivilgesellschaft
- Beauftragt Gruppen und Partner zum Dialog und Validierung wissenschaftlicher Lösungen

KOPERNIKUS

ENSURE >>> PROJEKTE

Die Zukunft unserer Energie

Transdisziplinäre Forschung zur Entsorgung hochradioaktiver Abfälle in Deutschland (TRANSENS)

- 10 akademische und zivilgesellschaftliche Partner
- •interessierten Öffentlichkeit, Dialogs, Gerechtigkeit und Handlungsfähigkeit.



- Projektbezug: Energie, Versorgung,
 Nachhaltigkeit, evidenzbasierte
 Lösungsalternativen
- Unterschiedliche Forschungsziele,Reichweiten, Fördergeber...
- Gemeinsamkeit: Stakeholder als Teil der Praktiken, Methoden und Forschungsaufgabe



Contested Engagement – 3 Case Studies





Nutzung der GEothermie für eine klimaneutrale Wärmeversorgung am KIT Campus Nord Inter- und transdisziplinäres Co-Deseines UmsetzungsKOnzepts (G.

- •3 Akademische Partner
- Bürger in die Forschung einbeziehen Transparenz

P bjektbezug: Energie, Versorgung,Ichhaltigkeit, evidenzbasierteTA?alternativen

humble, dialogical, exchange | creation of enabling structures | knowledge decisionmaking processes

Jne Skalen,

und Fördergeber

samkeit: Stakeholder als

eil der raktiken, Methoden und

Forschungsaufgabe

Neue EnergieNetzsStruktURen für die Energiewende (ENSURE)

- •23 Partner aus Wissenschaft, Industrie und Zivilgesellschaft
- Beauftragt Gruppen und Partner zum Dialog und Validierung wissenschaftlicher Lösungen

KOPERNIKUS

PROJEKTE

Die Zukunft unserer Energie

nochradioakt Deutschland

- •10 akademis zivilgesellso
- interessierten Öffentlichke Dialogs, Gerechtigkeit und Handlungsfähigkeit.



19.11.2024

What to say when inviting others to your research





Observation 1 – need to reduce complexity





- practical consensus for "stakeholders" as an umbrella or short for nonproject participants in research projects
- Traceable in various fields and different types of text

(de Bussy & Kelly 2010, Bammer 2019, Weingart et al 2021, Kujala et al 2022)



Observation 2 – multiple audiences





- Anyone with an agenda and position related to the research questions
- People the researchers think should know
- People who would be interesting to engage with

(Weingart et al 2021, Kujala et al 2022)



The Stakeholder Concept



- originates from strategic management
 - describes those who hold a stake = share (legal) or interest (corporate) in a process or project
 - Already ambiguous wording for very diverse groups and related activities
- Concept immigrated to research trajectories in the 1990s
 - virulent in descriptions of all types of processes and methods
 - Roughly labeling participation of others than the assigned project staff

Strategic Management is about steering towards a goal VERSUS Research is about broadening horizons



The Stakeholder Challenge



implicit interrelationships of demands and expectations, needs and requirements in engagement and in research processes

 conceptualizing the role and scope of "the stakeholders" relevant to the successful engagement and impact of such activities

Research is an open process that changes over time.

So do the reasons for and potential impact of engagement!



Initial Stakeholder Concept

everyone with a potential interest in the project

Citizens without specific prior knowledge, practitioners, accompanying groups

Specific partners with related interests, politics and publics



Reasons to engage others in research



- **Democratization**: engaging to empower citizens to participate competently in society (democratization of society) and/or to participate in science (democratization of science)
- **Education**: engaging to inform and educate the public about science, improving (general or specific) public access to scientific knowledge
- **Legitimation**: engaging to promote public trust in and acceptance of science, as well as policies supporting science
- Innovation: engaging to promote innovation, the public or citizens are considered to be a valuable source of knowledge (e.g. local expertise) and are called upon to contribute to knowledge production, bridge building and including knowledge outside 'formal' science
- Inspiration: engaging to inspire and raise interest in science, to secure a STEM-educated labor force

Diversification: engaging to deliberate knowledge in context, to incorporate non-scientific e.g., local knowledge into research and to (co-)create knowledge in the process of exchanging





Initial Stakeholder Concept

everyone with a potential interest in the project

Citizens without specific prior knowledge, practitioners, accompanying groups

Specific partners with related interests, politics and publics

Reasons for Engagement

Democratization, Diversification

And Education

And Legitimation, Inspiration

And Education, Legitimation, Innovation → Research is an open process that changes over time. So do the reasons for and potential impact of engagement!



Engagement as dialogue



	inform	consult	involve	collaborate	empower
Public participation goal	To provide the public with balanced and objective information to assist them in understanding the problem, alternatives, opportunities and/or solutions	To obtain public feedback on analysis, alternatives and/or decitions.	To work directly with the public throughout the process to ensure that public concerns and aspirations are consistently understood and considered.	To partner with the public in each aspect of the decision including the development of alternatives and the preferred solution.	To place final decision-making in the hands of the public.
Promise to the public	We will keep you informed.	We will keep you informed, listen to and acknowledge concerns and aspirations, and provide feedback on how public input influenced the decision.	We will work with you to ensure that your concerns and aspirations are directly reflected in the alternatives developed and provide feedback on how public input influences the decision.	We will look to you for advice and innovation in formulating solutions and incorporate your advice and recommendations into the decisions to the maximum extent possible.	We will implement what you decide.

(IAP2 Spectrum of Public Participation 2018, Bammer 2019)



Engagement as dialogue



	inform	consult	involve	collaborate	empower
Public participation goal	To provide the public with balanced and objective information to assist them in understanding the problem, alternatives, opportunities and/or solutions	To obtain public feedback on analysis, alternatives and/or decitions.	To work directly with the public throughout the process to ensure that public concerns and aspirations are consistently understood and considered.	To partner with the public in each aspect of the decision including the development of alternatives and the preferred solution.	To place final decision-making in the hands of the public.
Promise to the public	We will keep you informed.	We will keep you informed, listen to and acknowledge concerns and aspirations, and provide feedback on how public input influenced the decision.	We will work with you to ensure that your concerns and aspirations are directly reflected in the alternatives developed and provide feedback on how public input influences the decision.	We will look to you for advice and innovation in formulating solutions and incorporate your advice and recommendations into the decisions to the maximum extent possible.	We will implement what you decide.

(IAP2 Spectrum of Public Participation 2018, Bammer 2019)





Initial Stakeholder Concept

everyone with a potential interest in the project

Citizens without specific prior knowledge, practitioners, accompanying groups

Specific partners with related interests, politics and publics

Reasons for **Engagement**

Democratization. Diversification

And Education

And Legitimation, Inspiration

And Education, Legitimation, **Innovation**

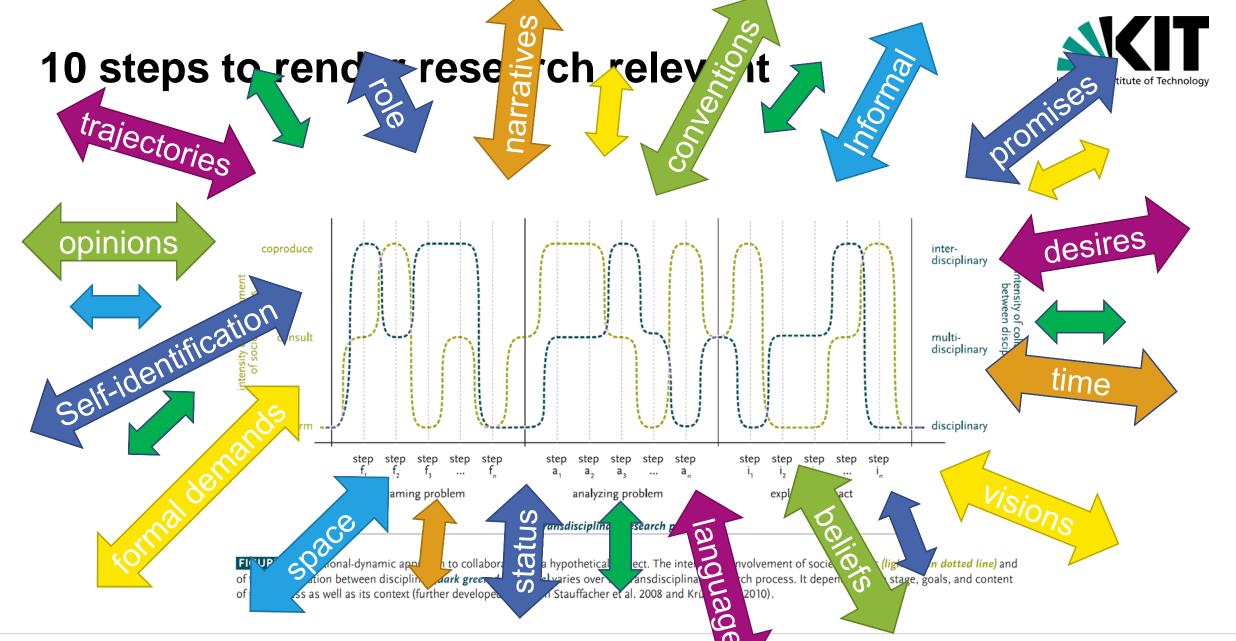
Reasons for concept change

identification as stakeholder by project team not the same as selfidentification

Time and resource intensive recruitment process, lack of broad interest and attention

needs and expecations of predefinded groups unclear







Initial Stakeholder Concept

everyone with a potential interest in the project

Citizens without specific prior knowledge, practitioners, accompanying groups

Specific partners with related interests, politics and publics

Reasons for **Engagement**

Democratization. Diversification

And Education

And Legitimation, Inspiration

And Education, Legitimation, **Innovation**

Reasons for concept change

identification as stakeholder by project team not the same as selfidentification

Time and resource intensive recruitment process, lack of broad interest and attention

needs and expecations of predefinded groups unclear

Context of discovery (and justification?)

understanding local structures and gaining access to multiplicators requires high amount of resources sometimes not fitting to project timeline

Interdisciplinary communication as an additional work package: time, opportunity, public interest and reiterations in the research process not given

Expectations, (vested) interests, current discussions, the topic of "climate change", time and the pressure to act determine the work process.



Conclusions



- Stakeholder Concept as a Dynamic Process
- Interdependence of Engagement and Research Questions
- Dynamic of Project Progression
- Documentation as a Basis for Better Participation
- Contextual Approaches Over Universal Solutions

Plausibilizations made in research around and with stakeholders need more reflection and better justification.

Change is not the inability of researchers or participants, but part of the knowledge process!



Next Steps – Integrate Complexity Management



- 1. Intertwined goals: scientific literacy and practical implementation
- 2. Developing a practical, systematized reflection aid/tool
 - Early warning and documentation system
 - Building up on existing patterns
- 3. Expanding Scientific Exchange
 - Beyond Silos: Create space for exchange that goes beyond isolated work packages.
 - Uncover & Share Knowledge: Focus on revealing and communicating knowledge to promote broader understanding.

Anchoring of Scientific Procedures in Society: Participation in research does not automatically lead to acceptance. Instead, it contributes to a mutual increase in knowledge.





Contested Engagement

A Conceptual Analysis of "the Stakeholders" in Large Infrastructure Projects

Janine Gondolf janine.gondolf@kit.edu, Stefanie Enderle stefanie.enderle@kit.edu & Sophie Kuppler sophie.kuppler@kit.edu

Thank you very much! Your Questions?





Selected Literature



- Bammer, G. (2019) Key issues in co-creation with stakeholders when research problems are complex, *Evidence & Policy*, vol 15, no 3, 423–435.
- Böschen, S.; Grunwald, A.; Krings, B.-J.; Rösch, C. (Eds.) (2021): Technikfolgenabschätzung: Handbuch für Wissenschaft und Praxis. Nomos.
- Caniglia, G., Russo, F. (2024) How is who: evidence as clues for action in participatory sustainability science and public he alth research. HPLS 46, 4.
- deBussy, N.; Kelly, L. (2010) Stakeholders, politics and power Towards an understanding of stakeholder identification and salience in government, *Journal of Communication Management* Vol. 14 No. 4, pp. 289-305.
- Grunwald, A. (2019): Technology Assessment in Practice and Theory. Routledge
- International Association for Public Participation (IAP2) (2018) IAP2 Spectrum of Participation, IAP2 International Federation 2018, online, https://cdn.ymaws.com/www.iap2.org/resource/resmgr/pillars/Spectrum_8.5x11_Print.pdf
- Konrad, K.; van Lente, H.; Groves, C.; Selin, C. (2016): Performing and Governing the Future in Science and Technology. In: F elt, U.; Fouché, R.; Miller, C.; Smith-Doerr, L. (Eds.): The Handbook of Science and Technology Studies. 4. Aufl., Cambridge: MIT Press, 465–493.
- Renn, O. (2013): "Partizipation bei öffentlichen Planungen. Möglichkeiten, Grenzen, Reformbedarf". Keil, Silke I.; Thaidigsmann, S. Isabell (Eds.): Zivile Bürgergesellschaft und Demokratie: Aktuelle Ergebnisse der empirischen Politikforschung,, Wiesbaden: Springer, 71–96.
- Pohl, Ch.; Krütli, P.; Stauffacher, M. (2017): Ten Reflective Steps for Rendering Research Societally Relevant, *GAIA* 26 (1), pp. 43-51.
- Weingart, P.; Joubert, M.; Connoway, K. (2021): Public engagement with science—Origins, motives and impact in academic literature and science policy. PLoS ONE 16(7): e0254201.

